

Message Text

PAGE 01 USUN N 01277 092318 Z

71

ACTION IO-13

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C O N F I D E N T I A L USUN 1277

E. O. 11652: GDS

TAGS: PFOR UNSC JA HK

SUBJ: PANAMA SC MEETING: FUTURE OF SC: US- PRC RELATIONS

SUMMARY: DURING CALL IN WHICH NUF AND WDC WERE MAIN CHINESE INTERESTS, AMB SCALI TOOK OCCASION TO EXPRESS CONCERN TO HUANG HUA IN CAREFUL TERMS FOR SOME OF HIS REMARKS DURING PANAMA SC MEETING AND TO EXPRESS US VIEW AND SOUND OUT HUANG RE FUTURE OUT- OF- TOWN MEETINGS OF SC. US AND PRC PERMREPS EMPHASIZED UTILITY OF CONTINUING CONSULTATIONS BETWEEN TWO DELEGATIONS IN NEW YORK IN CONTEXT PROSPECTIVE ESTABLISHMENT OF LIAISON OFFICES IN WASHINGTON AND PEKING. END SUMMARY.

1. DURING CALL BY PRC PERMREP HUANG HUA APRIL 5 (DURING WHICH NUF AND WDC WERE MAIN TOPICS; SEPTTEL), AMB SCALI REFERRED TO SC MEETING IN PANAMA, SAYING HE HAD ENJOYED OCCASION OF WORKING WITH HUANG AND OBSERVING HIM IN ACTION.

2. HUANG REPLIED THAT THERE IS " AN INCREASING EXCHANGE OF VIEWS BETWEEN US AND PRC DELEGATIONS IN UN FRAMEWORK." AT MOMENT, FOCUS IS ON WDC AND NUF; PRC DEL WOULD WISH CONSULT LATER ON 28 TH GA. PRC DEL HOPED TO RESOLVE CONTRADICTIONS AND CONFLICTS OF KIND THAT HAD ARISEN ON SOME ISSUES IN PAST.

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PAGE 02 USUN N 01277 092318 Z

3. SCALI RESPONDED THAT HE WOULD LIKE TO BRING UP ONE FUTURE PROBLEM NOW. PANAMA SC MEETING HAD BEEN INSTANCE OF

SC PRESIDENT EXPLOITING SC TO PROMOTE HIS OWN COUNTRY'S INTERESTS. THIS MADE SC PROPAGANDA FORUM. PERHAPS US AND PRC COULD SHARE THIS VIEW AND TRY TO PERSUADE OTHERS. US, SCALI SAID, HAS REFLECTED ON PANAMA EXPERIENCE AND WAS CONVINCED MEETING, WITH ITS TENSIONS AND EMOTIONS, HAD BEEN DANGEROUS PRECEDENT. IT MAKES BILATERAL PROGRESS MORE DIFFICULT WHEN SC GOES TO COUNTRY OF ITS PRESIDENT AND BECOMES DEVICE FOR BLATANT PRESSURE ON ONE MEMBER.

4. SCALI SAID HE WOULD "ADD IN PASSING" THAT HE A BIT PUZZLED BY SOME OF HUANG'S COMMENTS IN PANAMA. HE UNDERSTOOD PRC'S INTEREST IN THIRD WORLD, BUT OUR TWO GOVTS UNDERSTAND SECURITY IMPORTANCE OF CONTINUED OPERATION OF PANAMA CANAL. PERHAPS WE COULD WORK TOGETHER MORE CLOSELY IN FUTURE ON ISSUES OF SECURITY INTEREST.

5. HUANG RESPONDED ONLY INDIRECTLY. HE SAW ADVANTAGES IN OUT-OF-TOWN MEETINGS OF SC. ADDIS AND PANAMA ENABLED SC TO HAVE CLOSER CONTACTS AND COMMUNICATION WITH REGION CONCERNED. IN AFRICAN CASE, EXPERIENCE HAD ALREADY MADE UN MORE ACTIVE ON REGIONAL PROBLEMS. INEVITABLY, THERE WILL BE DIFFERENCES OF OPINION AND CLASHES OF INTEREST. CHINA FAVORS SUCH MEETINGS AND "WE SUPPORTED CHARTER PRINCIPLE IN SUPPORTING RESES." PRC HAD TAKEN ITS "POSITIONS IN LIGHT OF FACTS AND DID SAME THING PRIVATELY AND PUBLICLY. PANAMA CANAL IS MATTER OF PRINCIPLE AS WELL AS A COMPLICATED SPECIFIC PROBLEM."

6. SCALI EXPRESSED APPRECIATION FOR THESE REMARKS AND WENT ON TO ASK WHETHER HUANG SEES DANGEROUS RISKS FOR FUTURE IN SC'S ATTEMPTING TO PRESCRIBE CONCLUSIONS TO BE REACHED IN BILATERAL NEGOTIATIONS. SPECIFICALLY, DID HUANG SEE SUCH PROBLEMS WITH RESPECT TO BORDER DISPUTES? WITH GRAVITY, HUANG REPLIED, "IT IS DIFFICULT TO PREDICT FUTURE." SCALI CONCLUDED TOPIC BY EMPHASIZING THAT SC QUESTION IS IMPORTANT MATTER OF PRINCIPLE TO US, ONE ON WHICH WE WERE TRYING TO LOOK AHEAD.

7. SCALI WONDERED WHETHER SC LIKELY TO MEET IN ASIA IN 1974, AND IF SO, WHERE. HUANG OBSERVED THAT INDONESIA FAVORS MEETING
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PAGE 03 USUN N 01277 092318 Z

IN ASIA, BUT NOT PREPARED TO HOST. THAI AMB SOUNDED INTERESTED. IF MEETING TO BE IN ASIA, NO ONE CLEAR ON AGENDA. HUANG WONDERED ABOUT JAPAN AS POSSIBLE HOST. SCALI SAID US HAS HEARD NOTHING OF JAPANESE INTEREST. HE OBSERVED THAT MEETINGS ARE EXPENSIVE-- COSTS TO PANAMA HAD EXCEEDED \$625 THOUSAND.

8. IN CONCLUDING REMARKS, SCALI REFERRED TO IMMINENT ESTABLISHMENT OF LIAISON OFFICES IN WASHINGTON AND PEKING. HE RECALLED HAVING WORKED CLOSELY WITH HAN HSU DURING

PREPARATIONS FOR PRES NIXON' S VISIT TO PEKING. HE HAD
DEVELOPED TREMENDOUS RESPECT FOR HAN, WHOM HE FOUND WARM
AND TALENTED. ALL AGREEMENTS HE AND HAN HAD MADE HAD BEEN
SCRUPULOUSLY OBSERVED-- SOMETHING SCALI WISHED HE COULD SAY
ABOUT EVERY COUNTRY. HUANG ACKNOWLEDGED THESE REMARKS
WITH EXPRESSIONS OF SATISFACTION THAT SCALI ACQUAINTED WITH
CHINA AT FIRST HAND.
SCALI

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